

Message Text

CONFIDENTIAL

PAGE 01 PARIS 03190 061934Z

73

ACTION EUR-25

INFO OCT-01 NEA-10 ISO-00 CIAE-00 PM-07 INR-10 L-03

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAJ-01 EB-11 COME-00 OMB-01 SS-20 NSC-10 H-03 DRC-01

/127 W

----- 054660

R 061823Z DEC 73

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 5286

INFO SECDEF WASHDC

AMEMBSSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USMISSION NATO

C O N F I D E N T I A L PARIS 3190

E.O. 11652: GDS

TAGS: MCAP, EFIN, NATO, FR.

SUBJECT: MULTILATERAL BURDENSARING

REF: (A) STATE 231268 (B) USNATO 5794

1. BEGIN SUMMARY: WE HAVE PRESSED QUAI AND MOD ON BURDENSARING.
FRENCH RESPONSE WAS TOTALLY NEGATIVE.END SUMMARY.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 PARIS 03190 061934Z

2. IN FOLLOWING UP AMBASSADOR RUMSFELD'S PRESENTATION OF

NOVEMBER 29, WE HAVE TALKED WITH SCHRICKE, QUAI ASSISTANT SECRETARY-LEVEL CHIEF OF NATO AND DISARMAMENT AFFAIRS, THE QUAI PLANNING STAFF AND MOD OFFICIALS, LEAVING COPIES OF AMB RUMSFELD'S STATEMENT (REF B). DRAWING ON GUIDANCE IN REF A, WE UNDERLINED IMPORTANCE OF ALLIANCE PULLING TOGETHER TO MEET PROBLEMS POSED BY JACKSON-NONN AMENDMENT. NOTING THAT PRESIENT POMPIDOU, FONMIN JOBERT AND OTHERS HAVE REPEATEDLY CALLED FOR RETENTION OF U.S. TROOPS IN EUROPE, WE URGED THAT GOF TAKE ACTION TO SUPPORT THAT GOAL BY PARTICIPATION IN NATO'S BURDEN-SHARING EFFORT.

3. SCHRIKE SAID GOF THOUGHT FRENCH PARTICIPATION IN BURDEN-SHARING EFFORT WOULD BE ILLOGICAL AND/OR FUTILE FOR SEVERAL REASONS. BALANCE OF PAYMENTS SITUATION OF U.S. WAS IMPROVING SO DRAMATICALLY THAT FRENCH COULD NOT JUSTIFY SINGLING OUT FOR SPECIAL TTENTION U.S. BOP DEFICIT RELATED SOLELY TO STATIONING OF U.S. FORCES IN EUROPE. MOREOVER, ACCORDING TO GOF VIEW, U.S. WAS DETERMINED TO SEEK U.S. TROOP REDUCTIONS IN MBFR, REGARDLESS OF THE REALITIES OF THE MILITARY BLANCE IN EUROPE, AND THEREFORE SOME U.S. REDUCTIONS WERE INEVITABLE; ADDITIONAL U.S. REDUCTIONS THAT MIGHT BE REQUIRED BY JACKSON-NONN WOULD ONLY ACCENTUATE THE U.S. TREND TOWARD REDUCTIONS THAT THE FRENCH PERCEIVE TO BE BASIC U.S. POLICY. FURTHERMORE, CONTINUED SCHRICKE, THE DECISION WHETHER TO MAINTAIN U.S. FORCES IN EUROPE IS ONE ONLY THE U.S. CAN ANSWER. IF THE U.S., INCLUDING THE U.S. CONGRESS, NO LONGER HASTHE WILL TO KEEP AMERICAN TROOPS IN EUROPE, THERE IS NOTHING THE ALLIES CAN DO TO SUBSTITUTE FOR THE LACK OF WILL. FINALLY, SCHRICKE NOTED THAT U.S. SEEMED TO HAVE SHIFTED ITS DEFINITION OF BURDENSARING FROM IMPROVEENT TO NATIONAL FORCE POSTURES (AL GOAL THAT HAS THE FULL SUPPORT OF THE GOF), TO EMPHASIS ON FINANCIAL SUPPORT OF US. ACCORDING TO THE FRENCH VIEW, IT'S AN "EITHER-OR" PROPOSITION. FUNDS FROM ALLIED DEFESE BUDGETS THAT GO TOWARD BURDENSARING WILL BE AT THE EXPENSE OF NATIONAL FORCE IMPROVEMENTS. THIS, CONTINUED SCHRICKE, WOULD SIMPLY REINFORCE THE DOWNWARD TREND IN DEFENSE THE GOF NOTES IN THE FRG, DENMARK, BELGIUM, ITALY AND ELSWHERE. IN CONCLUSION, SCHRICKE OPINED THAT IN VIEW OF THESE CONSIDERATIONS, FRANCE WAS NOT LIKELY TO CHANGE ITS POLICY ON BURDENSARING.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 PARIS 03190 061934Z

4. IN RESPONSE TO THSE ARGUMENTS, WE POINTED OUT THAT THE FACTS SIMPLY DO NOT SUPPORT CONTENTION THAT U.S. IS EMBARKED ON REDUCTION OF ITS FORCES IN EUROPE. OVER THE PAST THREE YEARS, IN FACT, OUR EUROPEAN DEPLOYMENTS HAVE REMAINED STEADY. THIS SHOULD BE SUFFICIENT EVIDENCE OF U.S. RESOLVE TO MAINTAIN ITS FORES IN EUROPE. WE REJECTED SCHRICKE'S POINT THAT ONLY U.S. CAN GENERATE WILL NEEDED TO KEEP ITS TROOPS IN EUROPE, NOTING THAT, IN "REAL WORLD," BEHAVIOR OF NATIONS IS AFFECTED BY

NUMBER OF FACTORS DISTINCT FROM HYPOTHETICAL "NATIONAL WILL".
U.S. CONGRESSIONAL PRESSURES WERE GROWING REALITY AND HAD TO
BE MET. THE PROBLEM SIMPLY COULD NOT BE RATIONALIZED AWAY, AS
FRENCH SEEM TO WISH. WE SAID THAT FRENCH SHOULD NOT CNCLUDE
THAT U.S. HAD REDUCED ITS INTEREST IN ENCOURAGING IMPROVEMENTS
IN ALLIED FORCE POSTURE. POINT OF SECDEF'S MILITARY BALANCE
BRIEFING WAS TO DEMONSTRATE HOW FAR RATHER MODEST IMPROVEMENTS
CAN GO TOWARD STRENGTHENING NATO'S STRATEGY OF DETERRENCE AND
DEFENSE. FINALLY, WE POINTED OUT WHAT WE PERCEIVE AS FUNDAMENTAL
CONTRADICTION BETWEEN PUBLICLY AND PRIVATELY EXPRESSED VIEWS OF
GOF TO EFFECT THAT EUROPEAN SECURITY REQUIRES CONTINUE PRESENCE
OF U.S. FORCES, AND UNWILLINGNESS OF GOF TO TAKE THE ACTIONS
THROUGH BURDENSARING TO SUPPORT ITS VIEWS ON NEED FOR U.S.
TROOPS IN EUROPE. QUAI PLANNING STAFF AND MOD TOOK NOTE OF
OUR RPERESENTATION, BT DID NOT COMMENT.

5. COMMENT: SCHRICKE'S COMMENTS ECHO TIMBRE OF DE ROSE'S LINE
AT NATO. BARRING PERSONAL INTERVENTION BY THE SECRETARY WITH JOBERT,
OR THE PRESIDENT WITH POMPIDOU, WE DO NOT ANTICIPATE CHANGE IN
FRENCH RESISTANCE TO PARTICIPATION IN BURDENSARING. EVEN WITH
SUCH INTERVENTION, WE ARE NOT CONFIDENT THAT GOF POLICY WOULD
CHANGE. GDS.
IRWIN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TRADE LAW, ARMED FORCES, FINANCIAL CONTRIBUTIONS, COLLECTIVE SECURITY AGREEMENTS, MILITARY PLANS, BUDGET ESTIMATES
Control Number: n/a
Copy: SINGLE
Draft Date: 06 DEC 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: hilburpw
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973PARIS03190
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: PARIS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731241/aaaabdwi.tel
Line Count: 138
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: (A) STATE 231268 (B) USNATO 5794
Review Action: RELEASED, APPROVED
Review Authority: hilburpw
Review Comment: n/a
Review Content Flags:
Review Date: 27 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27-Aug-2001 by garlanwa>; APPROVED <01-Oct-2001 by hilburpw>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MULTILATERAL BURDENSARING
TAGS: MCAP, EFIN, FR, US, NATO
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005